

# Public Document Pack



## Agenda for a meeting of the Corporate Overview and Scrutiny Committee to be held on Tuesday, 27 June 2023 at 5.00 pm in Committee Room 1 - City Hall, Bradford

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### Members of the Committee – Councillors

LABOUR	CONSERVATIVE	LIBERAL DEMOCRAT	GREEN
Azam (Ch) Alipoor Robinson Green Mohammed Regan	Loy F Ahmed	Stubbs	Love

### Alternates:

LABOUR	CONSERVATIVE	LIBERAL DEMOCRAT	GREEN
Nazir Tait M Hussain Shafiq Wood Salam	Glentworth Davies	Griffiths	Warnes

### Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

### From:

Asif Ibrahim  
Director of Legal and Governance  
Agenda Contact: Yusuf Patel/Jane Lythgow  
Phone: 07970 411923/07970 411623

### To:

E-Mail: [yusuf.patel@bradford.gov.uk](mailto:yusuf.patel@bradford.gov.uk)/[jane.lythgow@bradford.gov.uk](mailto:jane.lythgow@bradford.gov.uk)

## A. PROCEDURAL ITEMS

### 1. ALTERNATE MEMBERS (Standing Order 34)

The Director of Legal and Governance will report the names of alternate Members who are attending the meeting in place of appointed Members.

### 2. DISCLOSURES OF INTEREST

(Members Code of Conduct – Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

#### **Notes:**

*(Members must consider their interests, and act according to the following:*

<b>Type of Interest</b>	<b>You must:</b>
<i>Disclosable Pecuniary Interests</i>	<i>Disclose the interest; not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.</i>
<i>Other Registrable Interests (Directly Related)</i> <b>OR</b> <i>Non-Registrable Interests (Directly Related)</i>	<i>Disclose the interest; speak on the item <u>only if</u> the public are also allowed to speak but otherwise not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.</i>
<i>Other Registrable Interests (Affects)</i> <b>OR</b> <i>Non-Registrable Interests (Affects)</i>	<i>Disclose the interest; remain in the meeting, participate and vote <u>unless</u> the matter affects the financial interest or well-being</i>  <i>(a) to a greater extent than it affects the financial interests of a majority of inhabitants of the affected ward, and</i>  <i>(b) a reasonable member of the public knowing all the facts would believe that it would affect your view</i>

*of the wider public interest; in which case speak on the item only if the public are also allowed to speak but otherwise do not participate in the discussion or vote; and leave the meeting unless you have a dispensation.*

- (2) *Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (3) *Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (4) *Officers must disclose interests in accordance with Council Standing Order 44.*

### **3. MINUTES**

**Recommended –**

**That the minutes of the meeting held on 9 February 2023 be signed as a correct record (previously circulated).**

(Yusuf Patel / Jane Lythgow – 07970 411923 / 07970 411623)

### **4. INSPECTION OF REPORTS AND BACKGROUND PAPERS**

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Yusuf Patel / Jane Lythgow – 07970 411923 / 07970 411623)

## 5. REFERRALS TO THE OVERVIEW AND SCRUTINY COMMITTEE

Any referrals will be reported at the meeting.

## B. OVERVIEW AND SCRUTINY ACTIVITIES

### 6. PROGRESS REPORT ON THE PREVENT STRATEGY IN THE BRADFORD DISTRICT

1 - 28

The Strategic Director Place will submit a report (**Document “A”**) which outlines the approach to delivering the national Prevent strategy in the Bradford district and highlights progress made in the last fifteen months against the District Prevent Action Plan.

**Recommended –**

**That the Corporate Overview and Scrutiny Committee acknowledge the progress on work undertaken in implementing the Prevent agenda in Bradford and its approach to supporting vulnerable people.**

(Noreen Akhtar – 07582100301)

### 7. EXCLUSION OF THE PUBLIC

**That the public be excluded from the meeting during consideration of the item relating to Industrial Services Group (ISG) on the grounds that it is likely in view of the nature of the business to be transacted or the nature of the proceedings, that if they were present, exempt information within Paragraph 3 (Finance or Business Affairs) of Schedule 12A of the Local Government Act 1972 (as amended), would be disclosed and it is considered that, in all the circumstances, the public interest in excluding public access to the relevant part of the proceedings outweighs the interest in publication of the report.**

**It is in the public interest in maintaining these exemptions because it is in the overriding interest of proper administration that Members are made fully aware of the financial implications of any decision.**

**8. INDUSTRIAL SERVICES GROUP (ISG) - FINANCIAL AND OPERATIONAL PERFORMANCE UPDATE**

The Strategic Director of Corporate Resources will submit a report (**Not for Publication Document “B”**) which provides an update to the Corporate Overview and Scrutiny Committee on the performance of ISG.

**Recommended –**

**That the recommendation contained in Not for Publication Document “B” be approved.**

(Matt Seed – 07855177184)

**9. CORPORATE OVERVIEW AND SCRUTINY COMMITTEE - DRAFT WORK PROGRAMME 2023/24.** 29 - 58

The Chair of the Corporate Overview and Scrutiny Committee will submit a report (**Document “C”**) which includes proposed items for the Corporate Overview and Scrutiny Committee DRAFT work programme for 2023/24. The Committee is asked to consider which items it wishes to include in the work programme.

**Recommended –**

- (1) That members consider and comment on the areas of work to be carried forward into this municipal year.**
- (2) That members consider any detailed scrutiny reviews that they may wish to conduct.**
- (3) That the work plan for the committee be approved.**

(Mustansir Butt - 07582 101597)

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## **Report of the Strategic Director of Place to the meeting of Corporate Overview and Scrutiny to be held on 27<sup>th</sup> June 2023**

**A**

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### **Subject:**

**PROGRESS REPORT ON THE PREVENT STRATEGY IN THE BRADFORD  
DISTRICT**

### **Summary statement:**

**This report outlines the approach to delivering the national Prevent strategy in the Bradford district and highlights progress made in the last fifteen months against the District Prevent Action Plan.**

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**Jason Longhurst**  
**Strategic Director- Place**  
**Report Contact: Assistant Director of**  
**Neighbourhoods and Customer**  
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**Portfolio:**  
**Safer and Stronger Communities**  
**Overview & Scrutiny Area:**  
**Corporate**

## **EQUALITY & DIVERSITY:**

### **Equality objectives**

#### **Objective 1**

**We will lead the Council and the District in an open, visible and accountable way with zero tolerance for discriminatory behaviour**

Our District Prevent Plan is shared across the district and published on the Council's Safeguarding Website. The Counter Terrorism Local Profile is also shared with partners on an annual basis. The work of the Prevent team is accountable to the Overview and Scrutiny Committee and we report back to them annually.

#### **Objective 2:**

**We will work proactively to ensure that our workforce (at all levels) reflects the communities we serve and support all staff to achieve their full potential.**

Staff are regularly sent on Home Office, CTU and LA training to keep up to date with new materials and findings that relate to our work.

#### **Objective 3**

**We will encourage all service areas to better understand our communities. We will actively engage with our communities to help people participate in decision-making processes, to improve the services we provide, and to enable more people to take part in the life in the District.**

We hold roundtable events across Bradford to get the views of the community regarding our work. We also liaise regularly with Ward Officers and Area Coordinators to better understand the issues in our communities. We have a Prevent Partnerships network, as well as a bi annual Prevent Advisory Group to help us to improve our services. We actively encourage feedback to our training and projects and we consider this carefully when making decisions about future Prevent work.

#### **Objective 4**

**We will design, commission and deliver services that are accessible, inclusive and responsive to the needs of people and communities. We will provide information about services in a range of accessible formats so that people know what services are available to support them and how to access them. We will aim to contract and commission locally wherever possible so that we can support our local economy. This will help us build a local supply chain connected to its wider social responsibilities and offering high-quality employment and training opportunities to local people, while delivering equitable services that are value for money.**

We engage with communities and use information from the local CTLP, neighbourhood policing teams, schools and community groups, Prevent Partners and the Prevent Advisory Group to ensure that the services, projects and resources we deliver respond to the needs of our communities. We ensure that we meet with groups beforehand to assess additional needs and also take feedback to assess how well these have been met.

Whenever possible, we use local projects that can support the local economy and best know the needs of the local people.



## 1. SUMMARY

This report outlines the approach to delivering the national Prevent strategy in the Bradford district and highlights the progress made in the last fifteen months against the District Prevent Action Plan.

## 2. BACKGROUND

2.1 At the meeting on 10 March 2022 the Corporate Overview and Scrutiny Committee resolved that:

- This Committee requests that a further report be presented in 12 months, which also focuses on outcomes delivered from projects.
- That the findings of the Independent Review of the National Prevent Programme, be presented to this Committee, when they are available.
- The Committee expresses its concern in the delay relating to the findings of the Independent Review of the National Prevent Programme and the committee requests that they are informed of the reasons for the delay.

2.2 A report was written for the March 2023 meeting but due to the very recent publication of the Independent Review, it was decided to postpone this meeting until June 2023 when these could be considered in more depth.

2.3 The first recommendation above is included in the appendices attached to this report and the outcomes are clearly listed. They are also discussed later in this report in 3.9.7.

2.3 The findings of the Independent Review were published on 8<sup>th</sup> February 2023. The link to the full report and the Government response is here:

<https://www.gov.uk/government/publications/independent-review-of-prevents-report-and-government-response>

The Prevent Coordinator has also provided a briefing note which looks at the main points and recommendations and has added this document to the appendices, as the whole report is very lengthy. The Home Office has offered to deliver a briefing online to elected members in Bradford, to give an update on the Independent Review and the work that is being taken forward to meet the recommendations of the Review.

2.4 The feelings of the Committee were communicated to the Home Office after the last meeting. The Home Office were unable to give a reason for the delay as it is being conducted independently. The Committee were advised to contact the review team directly with any queries.

2.5 The following report is an update on the Prevent work that has been undertaken over the last fifteen months, how it meets the threats in our district and the impact that this work has had. It also addresses our plans for future Prevent work.

### **3. OTHER CONSIDERATIONS**

- 3.1** The [Counter-Terrorism and Security Act 2015](#) contains a duty on specified authorities to have due regard to the need to prevent people from being drawn into terrorism. This is also known as the Prevent duty.
- 3.2** Locally the work of Prevent is driven by the District Counter Terrorism Local Profile and is focused on addressing vulnerability through education and awareness raising. The response is not focused on gender, ethnicity or any particular ideology but rather the threat and risks that have been identified by the Counter Terrorism Police and how we can best respond to those risks on a District level.
- 3.3** Additional information about Prevent can be provided on request, including the Prevent Duty, the District Counter Terrorism Local Profile, the roles and responsibilities of the Prevent Team, The District Prevent Plan, the Bradford Prevent Advisory Group Terms of Reference.
- 3.4** The extreme over reliance on the online space, especially by the young, continues to have a considerable impact on the risk from extremists and radicalisation. The vast majority of extremist groups continue to utilise the online space to spread hate, conspiracy theories and mistrust between communities. Groups engage in chatrooms and use games, memes and conspiracy theories to attract new support from an increasingly younger audience.
- 3.5** Many of our referrals and queries are increasingly referencing concerns about young people quoting online misogynistic influencers and being introduced to more dangerous viewpoints after following them. Our work in the coming year will address some of these concerns via projects and individual training.
- 3.6** Self- initiated terrorism continues to be a risk, due to the low sophistication of the methods used and the ease at which things can be planned. The continued isolation and suspicion amongst some individuals, makes the potential for such attacks high. This is not linked to any particular ideology and very much taps into suspicion due to difficulties in society, peoples' additional needs and mental health concerns, narratives associated with free speech, conspiracy theories and those with mixed, unclear and unstable ideologies.
- 3.7** Mixed, unclear and unstable ideologies are increasingly a focus in our queries and Channel referrals. These don't specifically look at one particular extremist ideology but have elements that pick and choose from a variety. They tend to involve those who work on their own and are not specifically aligned to one group. Those who are influenced by these are often those with additional needs.
- 3.8** The Independent Review of the National Prevent Programme has recently been published. The Bradford Prevent team has fully participated and we have attached the outcomes found and the recommendations given by William Shawcross and his team. There are 34 recommendations, all of which the Government has accepted.

- 3.9** The Home Office are still working on the measures that will be implemented to meet the recommendations from the Review. An online briefing by the Home Office for Bradford elected members, has been offered. This will give an update on the Independent Review, what has been done so far and what is planned for the future.

## **PREVENT IN THE BRADFORD DISTRICT**

### **Bradford Prevent Delivery**

- 3.9.2** Bradford Council and partners have always sought to tailor the Prevent programme to the needs of the District's communities and the ever developing risks they face. We are committed to engaging grass roots projects wherever possible to help build resilience and to ensure support is offered to vulnerable people of all ages and backgrounds to meet these risks. We continue to make efforts to engage communities and elected members and to build awareness of and engagement in the Prevent programme across the district.
- 3.9.3.** Bradford Prevent have tailored the Prevent programme to meet the ever growing risk from online extremism across all ideologies, including newly emerging risks such as LASIT and MUUI. Projects, training and support are very mindful of these ever developing risks and their potential impact on our district.
- 3.9.4** The programme in Bradford has been made transparent, with local Prevent Delivery Plans being made available to the public. There has also been significant engagement with the local democratic framework via regular reports to the Corporate Overview and Scrutiny Committee and Prevent training offered to elected members. We have also introduced a Prevent Advisory Group who meet twice a year. This is made up of representatives across the district. It includes youth workers, EMAR ambassadors, former police officers and community workers. We share information on or current Prevent work and strategy and seek advice and input on future work, as well as discussing Prevent related issues.
- 3.9.5** Elected members have been positive in attending online Prevent training sessions. This not only allows for elected members to contribute ideas on delivering Prevent but enables them to take a greater community leadership role and adds transparency and accountability to the local agenda. Our last training was on 20<sup>th</sup> September with 25 attendees and our next is planned for 19<sup>th</sup> July.
- 3.9.6** We have held 4 community roundtables since our last Overview and Scrutiny in Bradford West, Bradford South and Bradford East and Shipley. These events are organised in partnership with the Area Coordinator's Office and include local and voluntary community organisations, faith establishments and local residents. This has proved a successful way to engage at a grass roots level. There are many misconceptions around Prevent and this provides a forum for community members to hear what delivery actually looks like on the ground. We have had good attendance at these and some great ideas and connections as a result. We are planning for some of our projects next year to have more of a community focus, as a consequence of these roundtables.

**3.9.7.** Under the Prevent strategy the local authority and partners develop projects to reduce the risk of people becoming involved in terrorist activity. Funding granted for the 2022/23 period was £296 372. 60 and we were awarded the full amount of what we bid for. Most projects are community and education based, focusing on the key risks in our district. Some of the key work is listed below:

**Bradford Hate Crime Alliance:** This project is centred on supporting individuals at risk of radicalisation through one to one mentoring and support. It works with those who are at risk of radicalisation but who do not meet Channel criteria. It encourages critical thinking and links individuals to appropriate support.

*Key objectives: Providing support and reassurance quickly to those with vulnerabilities that may be vulnerable to radicalisation but may not meet Channel criteria.*

**Outcomes:** The project encourages critical thinking and supports individuals with conflicted thoughts to consider their views in light of the counter narratives. Those referred had time and opportunity to work on their opinions and misconceptions in a safe space, with an experienced professional for guidance. Their feedback and the feedback of those living/ working with them suggests that a feeling of trust and confidence was built between mentor and mentee that enabled difficult subjects to be discussed and misconceptions to be challenged. This mean that the vulnerable people were not left alone to get worse before help was offered.

**Supplementary Schools Against Radicalisation:** Bradford district has over 100 madrassah's with many thousands of our young people attending 5 or 6 days per week. The project supports Imam's/teachers with the skills to coherently challenge the Daesh narrative, essential in building resilience in young people and the confidence/knowledge to seek appropriate support.

*Key objectives: To give young people, parents and madrassah staff the skills to have discussions around difficult and often complex topics in a safe environment, in order to build resilience to the Daesh narrative.*

**Outcomes:** The project has led to greater engagement with some Muslim communities in Bradford and greater trust in the Prevent programme from some groups who are usually wary. Those engaging in the project have had space to discuss issues that concern them, in a safe space. The project has also encouraging critical thinking and those involved now have the skills to check the authenticity of sources and interpretations and are able to use theological examples to dispel extremist narratives.

**Oddarts-** Blame and Belonging is an interactive forum theatre performance and workshop using professional actors and specialist facilitators to explore key issues around radicalisation. This performance focuses on the adult influencer, female radicalisation and Islamaphobia. It explores people inspired by the extreme 'far right' and also Daesh.

*Key objectives: Giving young people the opportunity to explore and discuss key extremist issues in a safe environment. The drama helps to visualise how these things may manifest in their own lives.*

*Outcomes:*

**Those involved say they have a greater understanding of the processes and meaning of radicalisation, as well as an understanding of the vulnerabilities, triggers and warning signs associated with radicalisation.**

**The workshops and discussion have encouraged improved critical thinking and communication skills and enabled all involved to hold challenging conversations about hate and extremism. Having a safe space and the mechanisms to do this has given them the tools to face up to hate speech and radicalisation should they come across it in their everyday lives.**

**Manningham Mills Project-** The project will deliver to local community settings following a community activity, such as boxing class, football training, arts and crafts, fitness session and cultural based activity, etc.

*Key objectives The Project will work with young people to steer them away from extremist ideas, empowering young people to explore alternative methods of raising grievances, objections and protest within the rule of law and not rely on individuals or groups peddling a dangerous and violent agenda. The focus will be to engage with the white working class communities, as these are seen as particularly vulnerable to far right grooming.*

**The project led to greater engagement with some white working class communities who we had not previously specifically targeted. These communities were either unaware or wary of Prevent, so it was a useful way to connect with them and means that connection in the future with roundtables and future projects will hopefully be easier.**

**The workshops and discussion encouraged discussion in a safe and supportive space. This encouraged those involved to open up about their issues and concerns and made it easier to suggest methods of dealing with these that were in the law so that they did not rely on those peddling an extremist agenda.**

- 3.9.8** Funding granted for the 2023/24 period is £361 250.20. This is an increase on last year and includes Prevent staff and also projects that are education and particularly community based and look at the key risks identified in our district. We are continuing with many of the projects above and will also work with Bradford Peace Museum on their Propaganda Past and Present project, as well as an additional Oddarts project- Mixed Up, which looks at Mixed, Unclear and Unstable ideologies, an emerging theme. We also have a new project provider, Minus violence. Their project looks at the links between domestic abuse/violence and extremism and comes highly recommended. With a bigger push on community work, we are delighted to be working more with QRTS Merit, who are leading on a community based project that educates families on the dangers of extremism.

- 3.9.8** Prevent is viewed with suspicion in Bradford by some people. It helps to use home grown projects where possible and we always try to do that. Continued use of some projects also helps us to build up trust across communities. Our projects continually get great feedback and are highly valued.
- 3.9.9.** From the outset, Bradford Council has prioritised education as one of the key foundation stones in the battle against extremism. The internet and social media specifically, has opened up new ways to promote extremism. Online radicalisation is identified as an area for a priority response. In addition to our funded projects, the Prevent Education Officer delivers sessions that develop critical thought, an understanding of citizenship, support tolerance and provide counter narratives to extremist ideologies. She has also continued to develop the Prevent Champions Network and delivered numerous sessions to staff and students to educate on Prevent and Prevent related issues. There will be a focus next year on upskilling safeguarding education staff, so that they can speedily deliver new resources, information and training for schools and educational establishments.
- 3.9.10** A key part of the Prevent strategy is the “Channel” safeguarding scheme. The local authority leads a panel of safeguarding professionals including police, social workers, NHS staff, schools and the justice system to identify those at risk of being drawn into terrorism, assess what the risk might be and then develop tailored support for those referred to them. This could range from mentoring to things like confidence building, managing stress or drug and alcohol programmes. Participation in Channel is voluntary. Of those who received Channel support, there is still a relatively even balance in the types of extremism sited, including ERW, Daesh and MUUI. Due to the small numbers of participants and the voluntary nature of Channel, it is not possible to give local detail on Channel referrals. The possibility of being identified may discourage some people from participation.
- 3.9.11** To support the understanding of safeguarding processes and to help increase confidence in staff to recognise, respond and, where appropriate, to refer concerns around extremism, training is available to staff through an adaptation of the ‘Workshop to Raise Awareness of Prevent’ (WRAP). The Prevent team have trained staff this year across the District including in schools, NHS staff, safeguarding staff- including in Safeguarding Week, Housing staff, Probation staff, SCIL staff, SORM staff, DV staff, Environmental Health staff, Ward Officers, Council wardens, the Stronger Communities team, children’s home staff, staff working with asylum seekers and refugees and also elected members. They have also provided Prevent related training in critical thinking and how to deal with risks online to community champions across the district, elected members, ward officers, refugee and asylum staff and members of the public in community roundtables. Feedback strongly indicates that WRAP is an easy to understand and non-alarmist method of raising awareness of Prevent and that Prevent related training is extremely popular and seen as very relevant.
- 3.9.12** The Prevent team continue to developed the network of ‘Prevent Champions’ who lead on the safeguarding function and be kept informed of current patterns of extremism. This is already established in education and the Police but has now developed across the Local Authority and other agencies across the district.

Representatives are provided with detailed Prevent related information to disseminate to their teams and extra training.

- 3.9.13** The Prevent team have also provided training at a number of specialist conferences this year including the Adult Safeguarding conference, the Bradford Hate Crime Conference. We are also providing information during Refugee and Asylum week in local shopping centres.
- 3.9.14** The Prevent team had sessions in libraries across the district in the Summer months of 2022, promoting the work and the message of Prevent across the District and engaging with the public on Prevent related issues. This provoked a lot of interest.
- 3.9.15** The Prevent team have also provided specialist training to trainee GPs, staff and students at Mencap and also those working with Housing, particularly those in hotels across the district. We have plans in place to deliver training to refugees and asylum seekers in hotels on the dangers of extremism, particularly on the internet.
- 3.9.16** In May 2023, the Home Office evaluated local performance of the Prevent Duty. A score of 3 represents a position where the duty is met, a score of 1-2 indicates that statutory responsibilities are not being met and a score of 4-5 signifies requirements are being exceeded. We were awarded the following:

1	Risk Assessment	5
2	Multi Agency Partnership Board	5
3	Prevent Partnership Plan	5
4	Referral Pathway	5
5	Channel Panel	5
6	Prevent problem-solving process	3
7	Training	5
8	Venue Hire and IT Policies	5
9	Engagement activity	4
10	Communications	4

We are very pleased with the evaluation. It reflects the hard work of the Prevent team this past year.

#### **4. FINANCIAL & RESOURCE APPRAISAL**

- 4.1** There are no direct costs attributable to Bradford Council in relation to the engagement of the Prevent Coordination function.
- 4.2** A central government grant of £361 250.20 was made to Bradford Council to fund Prevent work in the District for 2023/24. Of this, £212 450.20 is supporting relevant posts and their on-costs, including a Local Authority Prevent Co-ordinator, Prevent

Engagement Officer, Prevent Education Officer and Administrative support for the delivery of Prevent work. The remainder of the funding supports delivery of projects which contribute to delivering key Prevent objectives in the District. Bradford has secured funding to deliver 7 projects in 2023/24 at a total cost of £148 800.

- 4.3** Partners across health, education, probation and the Police have dedicated resources to ensuring that safeguarding processes are in place and where appropriate, that education services seek to steer people away from extremism and towards a more cohesive society.

## **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

- 5.1** Governance - Local delivery of the strategy is overseen through the Bradford CONTEST governance mechanism. The structure involves partnership at all levels with a range of agencies needed to ensure that we successfully deliver CONTEST in Bradford and the Prevent Strategy within this. Partners should be commended for the commitment and resources they have dedicated to making this structure an effective one.

- 5.2** Two strands of the CONTEST Strategy, Protect and Prepare, deal with emergency planning, civil contingencies and business continuity. Separate plans are in place for the delivery of this work.

- 5.3** Links with CONTEST governance and the Council's Safer Communities Partnership have been strengthened with an annual report being delivered and a new performance framework agreed

## **6. LEGAL APPRAISAL**

- 6.1** The Counter Terrorism and Security Act 2015 puts the Prevent programme on a statutory footing and makes delivering the Channel scheme a legal requirement.

Specifically, the Act:

- Creates a new duty on certain bodies to have due regard to the need to prevent people from being drawn into terrorism. The duty will apply to bodies including local authorities, the police, prisons, providers of probation services, schools, colleges, and universities.
- Allows the Secretary of State to issue guidance to those bodies on how the duty should be fulfilled.
- Gives the Secretary of State power to direct a body to take certain action, which would be used to enforce compliance where the Secretary of State is satisfied that the body has failed to discharge the duty.

- 6.2** The Channel scheme being statutory has:

- required local authorities to ensure a multi-agency panel exists and chair the panel;



- required the panel to develop a support plan for accepted cases and signpost to other support where cases are not accepted;
- ensured consent is sought prior to support being provided;
- placed a duty to cooperate on panel partners;
- required partners to pay due regard to guidance issued by the Secretary of State;
- and allowed the Secretary of State to indemnify intervention providers that provide ideological/ theological support for the Channel programme.

**6.3** The Counter Terrorism and Border Security Act 2019 enables local authorities, in addition to the police, to refer an individual at risk of being drawn into terrorism for discussion at a Channel panel. At the moment, this power is only available to the police. To achieve this change, the Act amends sections 36 and 38 of the Counter Terrorism and Security Act 2015.

## **7. OTHER IMPLICATIONS**

### **7.1 SUSTAINABILITY IMPLICATIONS**

There are no sustainability implications apparent within the context of the report.

### **7.2 GREENHOUSE GAS EMISSIONS IMPACTS**

There are no Greenhouse Gas implications apparent within the context of the report.

### **7.3 COMMUNITY SAFETY IMPLICATIONS**

**7.3.1** The Prevent Strategy for Bradford District is central to reducing the threat of terrorism and extremism through a partnership structure engaging a wide range of agencies including West Yorkshire Police

**7.3.2** Prevent sits within the context of the District's Community Safety Plan and reports annually to the District's Safer Communities Partnership. Tackling the threat to community safety and harmony is central to Prevent delivery in the district.

### **7.4 HUMAN RIGHTS ACT**

**7.4.1** Terrorism has an impact on human rights, in particular the rights to life, freedom, respect and expression. Terrorist acts can destabilise Governments, undermine civil society, jeopardise peace and security, threaten social and economic development, and can affect the strength and resilience of our communities.

**7.4.2** The Prevent Strategy provides a means for developing our partnership arrangements and ensuring we build resilience in the community and put in place effective counter terrorism measures.

## **7.5 TRADE UNION**

There are no trade union implications apparent in the context of the report.

## **7.6 WARD IMPLICATIONS**

**7.6.1** The nature of patterns of extremism mean that over time risk will vary across the district and the different ideologies that are a risk will also vary. This will impact on the levels of engagement required to mitigate any emergence of extremism and can change. Prevent work, however, does take place widely across the district throughout the year. We hold quarterly roundtables, meetings with Ward Officers and Area Coordinators and a wide variety of Prevent project sessions, in the community and particularly in schools.

## **7.7 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)**

Activities outlined in the report contribute to priorities within the area ward plans and will be reported to area committees on an annual basis.

## **7.8 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE**

There are no implications apparent within the context of this report.

## **7.9 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

There are no implications apparent within the context of this report.

## **8. NOT FOR PUBLICATION DOCUMENTS**

None

## **9. OPTIONS**

Corporate Overview and Scrutiny Committee to consider the delivery of Prevent Work across Bradford district and make any recommendations for further consideration

## **10. RECOMMENDATIONS**

**10.1** The Corporate Overview and Scrutiny Committee acknowledge the progress on work undertaken in implementing the Prevent agenda in Bradford and its approach to supporting vulnerable people.

## **11. APPENDICES**

**11.1** Appendix one – Prevent Projects delivered in 2022-23

**11.8** Appendix two- Briefing note on the Independent Review of Prevent

## **12. BACKGROUND DOCUMENTS**

Corporate Overview & Scrutiny Committee minutes 10th March 2022

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Bradford Prevent Projects 2022/23

Organisation	Project Name	Description	Key Deliverables	Outcomes
Manningham Mills	Community Outreach Project	The Project works with young people to steer them away from extremist ideas, both on-line and through street culture. The project empowers young people to explore alternative methods of raising grievances, objections and protest within the rule of law and not rely on those individuals or groups peddling a dangerous and violent agenda. There are sessions in community settings to local communities. Sessions are delivered following a community activity such as boxing class, football training, arts and crafts, fitness session, and cultural based activity, etc.	<p>10 x youth groups 5 x new arrivals 5 x gyms</p> <p>This includes making new contacts with these areas, the development of new materials and research. It will include venue hire and refreshments as well as travel.</p>	<p>Greater engagement with white working class communities, to combat the potential for far right grooming.</p> <p>Greater trust in the Prevent programme with groups who are usually wary.</p> <p>Greater focus on vulnerable and hard to reach groups of young people particularly, building resilience to and raise awareness of radicalisation and give a space for people to discuss issues that concern them in a safe space.</p>
Bradford Hate Crime Alliance	Individual mentoring sessions	Supports Prevent referrals by providing intervention support to vulnerable individuals who don't meet the Channel threshold but are still deemed at risk of radicalisation or exposure to extremism. Individual mentoring reduces the risk from some of our most vulnerable individuals.	20 individuals having x10 individual 1:1 mentoring sessions according to need.	The project encourages critical thinking and supports individuals with conflicted thoughts, to consider their views in light of the counter narratives. The one- to -one mentoring will build trust and confidence with vulnerable individuals.

Appendix 1

<p><b>QRTS</b></p>	<p><b>Supplementary Schools Against Radicalisation</b></p>	<p>An anti-radicalisation and extremism training programme with madrassa teachers and students that builds on the link between Madrassah and Secondary school. The work ensures a consistent approach to the counter narrative and increases understanding of radicalisation by increasing the knowledge and awareness of the causes and signs of radicalisation and the appropriate support and actions to take.</p>	<p>Sessions for madrassa students, staff, parents and specialist assemblies including recruitment, admin, resources, room hire, refreshments, equipment, travel, staff etc.</p>	<p>Greater engagement with Muslim communities in Bradford.</p> <p>Greater trust in the Prevent programme with groups who are usually wary.</p> <p>Greater focus on groups of young people particularly, building resilience to and raise awareness of radicalisation and giving a space for people to discuss issues that concern them in a safe space.</p> <p>Encouraging critical thinking when religious texts and traditions are used and to check authentic sources and interpretations and will use theological examples to dispel extremist narratives.</p>
<p><b>Oddarts</b></p>	<p><b>Blame and Belonging</b></p>	<p>Blame and Belonging is an interactive forum theatre performance and workshop using professional actors and specialist facilitators to explore key issues around radicalisation. This performance focuses on the adult influencer, female radicalisation and Islamaphobia. It explores people</p>	<p>10 days, 3x sessions a day, reaching 1000</p>	<p>This project encourages an understanding of the processes and meaning of radicalisation. It also encourages an understanding of the vulnerabilities, triggers and warning signs associated with radicalisation.</p> <p>The workshops and discussion lead to improved critical thinking and communication skills and support how to hold challenging conversations about hate and extremism.</p>

**Appendix 1**

		<b>inspired by the extreme 'far right' and also Daesh.</b>		<b>They create a safe space to explore hate and radicalisation, which reduces hate and the risk of radicalisation and also increase community cohesion.</b>
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Social Value

Project	Social value
<p><b>Bradford Hate Crime Alliance</b></p>	<p>BHCA works with those who are vulnerable for many reasons. They may have poor mental health, learning disabilities, be on the fringes of criminal activity or have dysfunctional lives due to family situations. The time that BHCA spends mentoring those in need and the speed and holistic nature of the referrals, means that those referred feel heard and are much more open about their issues than previously. The help and support provided can lead to improvements in mental health, education and employment opportunities. Participants are less likely to rely on drugs/ alcohol/ criminal activity to fill a void, they make better choices online, they show more acceptance of those who are different, leading to more community cohesion. The support that BHCA provide is to people who usually ‘slip through the net.’ People are often more likely to engage with them because they are an alternative agency to the Police and they spend time building trust.</p>
<p><b>Manningham Mills Project</b></p>	<p><b>This project engages with white working class communities to combat the potential for far right grooming. These can be a hard group to gain the trust of and this project gives an opportunity for groups to discuss issues in a safe space. Everyone likes to be able to share their views. This project gives this community somewhere to do that and helps them make likeminded connections. This also discourages them from immediately reverting to the online space to share their opinions and make connections, as this could increase their radicalisation risk online.</b></p>



**Appendix 1**

<p><b>QRTS Merit</b></p>	<p>Being able to speak to young people and parents, as well as staff, has been very socially beneficial. It means the education given across all groups, is consistent. The content and sessions helps to demystify the Prevent strategy and helps to improve trust. It also gives excellent guidance to build skills that will help build tolerance and community cohesion in the future, via stopping people believing fake news and conspiracy theories. This could have social value in so many areas as fake news permeates so many areas of our lives.</p>
<p><b>Oddarts</b></p>	<p>The Oddarts project performs a drama for the audience and this has enormous social value. Seeing a story acted out and then being able to discuss the story and the impact on those involved, increases empathy for those different communities. This can only be a good thing in terms of improving people's attitude to each other and to different communities. The discussion afterwards encourages critical thinking and enables young people to have the opportunity to discuss difficult topics in a safe and non- judgemental way. Doing this increases the likelihood that the audience will try and see the whole picture and be more likely to see the side of all those involved. This, in turn, has the potential to improve community cohesion and community safety.</p>

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**OBJECTIVE 1: TACKLING THE CAUSES OF RADICALISATION**

**Islamist Ideology:**

- Islamist terrorism is currently the largest terrorist threat facing the United Kingdom. In the years since the 2017 Westminster Bridge attack, the vast majority of realised and foiled plots have been Islamist in nature. At present, 80% of the Counter Terrorism Police network's live investigations are Islamist while 10% are Extreme Right-Wing
- There is a lack of understanding from Prevent staff of Islamist Ideology and Prevent should ensure its staff are aware that one can be radicalised, or 'ideologically motivated' via simple ideas and beliefs.
- There is a reticence for staff to see grievance narratives as a foundation of extremist ideology – Prevent tends to focus on the sharp, violent end of Islamist extremism

**RECOMMENDATION 1. Revise Prevent objective one of three in the duty guidance to 'Tackle the IDEOLOGICAL cause of terrorism'**

**RECOMMENDATION 4. Improve understanding of 'blasphemy' as part of the wider Islamist threat.**

**RECOMMENDATION 7. Keep current terminology to describe Islamist and Extreme Right-Wing ideology to ensure language is accurate and accessible for practitioners, public sector staff, and the wider public.**

**Vulnerability Vs Ideology:**

- Within discussions around Islamism Prevent staff placed greater emphasis on the 'vulnerabilities' of the individual, such as mental health, and ideology was treated as a secondary factor, and efforts to deradicalize were more focused around curing these rather than tackling the ideology directly.

**RECOMMENDATION 2. Move away from 'vulnerability' language and towards 'susceptibility', wherever accurate.**

**Islamism & Extreme Right Wing:**

- Prevent has a good level of awareness of non-violent extremists who promote wider Extreme Right-Wing ideological narratives. Prevent does not seek to engage and consult with Extreme Right-Wing sympathisers, and it recognises Extreme Right-Wing grievance narratives as being a key part of the problem.

**RECOMMENDATION 3. Reset thresholds to ensure proportionality across Prevent workstreams.**

**Civil Society Organisations:**

- When meeting the CSOs there was impressive evidence regarding the dedication and passion many demonstrated towards their work, there was also insufficient evidence that CSOs in this sample were consistently and publicly contesting extremist discourse and rebutting extremist groups. They often appear to be only tangentially linked to Prevent's overall objective of stopping people from being drawn into terrorism.
- There is evidence that some organisations funded by Prevent had either themselves promoted extremism or supported extremists.

**RECOMMENDATION 9. Restrict Prevent funding to groups and projects which challenge extremist and terrorist ideology via counter-narratives and activities.**

**RECOMMENDATION 25. Ensure Prevent does not fund, work with, or consult with extremism-linked groups or individuals, and applies the same thresholds for non-engagement across ideologies.**

**RECOMMENDATION 32. Prevent-funded civil society organisations and counter-narrative projects should take on extremism-linked activists who seek to demonise the scheme.**

**OBJECTIVE 2: SAFEGUARDING AND SUPPORTING THOSE MOST AT RISK OF RADICALISATION THROUGH SUPPORT AND EARLY INTERVENTION**

**Vulnerability Framework**

- From a Prevent perspective, the risk of radicalisation has been viewed across the following categories (of which there can be crossover):
  - Statutory vulnerability – Where a partner has a legal duty of care, particularly regarding children and young people, or adults at risk of manipulation or exploitation

## Appendix 2

- Personal vulnerability – Where concerns relate to an individual’s external circumstance, such as problems accessing education, housing or employment, which might diminish feelings of control and perhaps increase susceptibility to manipulation or exploitation
- Ideological ‘vulnerability’ – The holding of core beliefs which, in practice, require the oppression of others. Such beliefs provide justification for a ‘them and us’ perspective, and foster a sense of grievance and injustice that, in time, can encourage an individual to become involved in terrorism

The majority of Prevent training material focuses on the first two elements, however a lack of material to support the view that those who hold an ideology may not have wider vulnerabilities.

- Presenting Prevent as a largely safeguarding initiative may cause confusion, for practitioners and frontline professionals alike, about what it is that the scheme is seeking to do, which is to stop people from becoming terrorists or supporting terrorism.

### Channel

- For every Prevent failure that is exposed in the media there are other stories of lives turned around and potential harms averted that the public will never read about
- Successful cases tend to focus on young people who have been provided with Channel-commissioned one-to-one support.
- Prevent’s triage structure is a sophisticated model for ensuring individuals can be provided with the right support.
- Information provided to the review indicated that Channel panels clearly work most effectively when representatives are present who have had direct and consistent one-to-one contact with the individual referred.
- Overwhelming presence of extreme antisemitism in the cases observed as part of the review process
- A significant number of cases referred to Channel involve some element of mental health concern, and/or other complex needs.<sup>108</sup> This includes young people on the autistic spectrum. Even among the lone actors or the self-initiated who have committed TACT offenses, it is still the minority that are believed to suffer from mental health difficulties. Prevent is overly focused on issues such as mental health and social isolation as drivers of radicalisation. This is likely compounded by observations that practitioners are more comfortable discussing these issues rather than ideology.
- Channel appears to be used as a sorting system or ‘fast track’ to other forms of support. This is not what Prevent was designed for and is diverting valuable resources from minimising actual terrorism risk.

**RECOMMENDATION 5. Explore the prevalence of antisemitism in Channel cases and whether this is reflected in a breakdown of Channel referrals more widely.**

**RECOMMENDATION 18. Counter Terrorism Police should investigate removing referral data for cases that did not make it to Channel, categorised as requiring ‘no further action’, after three years instead of the current six.**

**RECOMMENDATION 20. The Home Office should investigate whether there is an imbalance, or disparity, in thresholds applied to Islamist and Extreme Right-Wing Channel cases, and if so why.**

### Referral Data

#### Islamist

- Referral data shows how referrals for Islamist radicalisation have dramatically reduced, both as absolute numbers, as well as a proportion of annual Prevent referrals. I share the view of several respected experts, that the Islamist threat is severely under-represented in Prevent referrals and cases adopted at Channel.
- The following possibilities may explain the growing disparity between Prevent referrals and the UK terrorism threat picture:
  - Islamism may be harder for the public sector to identify than other forms of extremism, leading to lower numbers of Islamist-related referrals, as well the possibility that not all Islamist-referrals are being categorised appropriately
  - fears of being accused of being racist, anti-Muslim, or culturally-insensitive may inhibit Islamist-related referrals in a way that that does not appear to be the case for other types of ideological concern
  - anti-Prevent advocacy, which is a key focus among domestic Islamist groups, may inhibit consent for Channel support, which is voluntary, and therefore drive down the number of individuals with Islamist-related risks who agree to participate in Channel.
- Disinformation about Prevent, particularly the narrative that Prevent intends to harm Muslim communities, has affected Prevent delivery and this type of referral. Narratives about Prevent in the media often tend to

## Appendix 2

be negative and focus upon allegations of inappropriate referrals, which can be portrayed as motivated by anti-Muslim sentiment or racial stereotyping.

### **Extreme Right Wing**

- An increased focus on the Extreme Right-Wing in Prevent training and RICU materials, as well as in the popular discourse, could affect some of the decisions being made around Prevent referrals and cases assessed at Channel.

### **Mixed, Unclear, Unstable**

- In the year ending 31 March 2021, over half of all referrals to Prevent were categorised as MUU. This represents a dramatic increase since 2018.
- The growth of MUU referrals is, according to some Prevent co-ordinators, because 'agencies are unsure' of how else to provide support for vulnerable individuals flagged to the system.
- There are no recognised terrorist attacks in the UK perpetrated by assailants who could be described as falling within the MUU category

**RECOMMENDATION 15. Develop a plan to improve the quality of referrals around revised core objectives.**

**RECOMMENDATION 16. Improve Prevent datasets by revising how referrals are categorised.**

**RECOMMENDATION 17. The government should launch new initiatives to encourage referrals from friends, family and community cohorts.**

## **OBJECTIVE 3: ENABLE THOSE ALREADY ENGAGED IN TERRORISM TO DISENGAGE AND REHABILITATE**

### **Desistence and Disengagement Programme**

- The Fishmongers' Hall attacker, Usman Khan, fatally demonstrated how ideologically-committed offenders can exploit well-intentioned rehabilitative efforts and 'game' the system. The subsequent stabbing attacks in Streatham and Reading further highlight the risk extremist prisoners pose to the public after release, and the Whitemoor prison attack typifies the risk extremist prisoners pose to other offenders and staff.
- Convicted terrorists may not repeat TACT-level offences, but their role in the radicalisation of others – both inside and outside the prison estate, and wider non-criminal extremist activity, ought not be underestimated.
- There appears to be an enduring problem regarding a lack of confidence and capability of prison officers in identifying Islamist and other risk-related behaviours, and differentiating between Islamist activity and orthodox Islamic practice.
- From a wider Prevent perspective, local authority Prevent coordinators do not always attend MAPPA meetings, including those discussing offenders of terrorism concern due to be released. This is a missed opportunity for information sharing between prison, probation, police and local authority Prevent partners during this transition.

**RECOMMENDATION 27. Review Prevent-related staffing and training in prisons.**

**RECOMMENDATION 29. The Home Office should implement a further due diligence procedure around the recruitment of intervention providers.**

## **FURTHER FINDINGS**

### **Strengthening The Prevent Duty**

- There is evidence that the duty should extend beyond public sector organisations.
- Different sectors are monitored by different bodies, ie DfE, Home Office, HM Inspector of Constabulary. This makes oversight of Prevent difficult and different agencies have incomparable levels of expertise in counter radicalisation.
- Based on attacks committed by those seeking or being granted asylum to the UK in recent years there is evidence to suggest the duty should be extended to Immigration & asylum.

**RECOMMENDATION 6. Revise the Prevent Duty to ensure the scheme meets its revised objectives - "have due regard to the need to prevent people from becoming terrorists or supporting terrorism"**

**RECOMMENDATION 8. Explore extending the Prevent Duty to immigration and asylum**

## **Sector Specific Guidance**

**HE/FE**

## Appendix 2

- A 2017 study found that a quarter of Islamist related offences in UK were committed by individuals who had some form of HE, as well as several high profile attacks perpetrated by former students in Britain. The current guidance states that relevant members of staff are expected to “have an understanding of the factors that make people support terrorist ideologies or engage in terrorist-related activity”. While this is the right approach, the term ‘relevant staff’ is open to interpretation.
- HE providers are less likely to identify a radicalisation concern than a wider safeguarding issue
- Evidence that Islamist preachers being invited onto campus platforms without challenge and uncertainty as to whether staff are aware of such events, or have the training and resources required to conduct due diligence

**RECOMMENDATION 28. Higher education staff responsible for authorising on-campus events with external speakers should be provided with training on how to manage and assess risk.**

**RECOMMENDATION 33. Develop specific measures to counter the anti-Prevent campaign at universities.**

### Schools:

- The duty is well embedded and broadly well understood, forming an integrated part of safeguarding practices and training. Institutions have absorbed Prevent within existing safeguarding processes and recognised the need to encompass risk of radicalisation alongside forms of exploitation and abuse
- Some frontline staff in schools and colleges require strengthened training on the causes of radicalisation and the ideological nature of terrorism, following the number of schoolchildren who travelled, or attempted to travel, to Syria to join Islamic State
- There was support for schools promoting Fundamental British Values as a way of cementing a sense of ‘belonging’ with British society, however there were concerns about linking Fundamental British Values lessons to Prevent, as opposed to a broader citizenship agenda.

### Health:

- Data on Prevent referrals from the sector illustrate that they predominantly relate to people in their 20s – an age when individuals are unlikely to have regular touch points with other institutions subject to the duty.
- Some confusion exists around patient confidentiality and when it can or should be overruled
- The fragmented structure of the healthcare system, with Prevent not applying to GPs, does not help with consistency
- MEND have used NHS hospitals to publicise their brand, distribute literature and promote their campaigns.

### Local Authorities:

- Although funding is awarded to the areas where the threat and risk is greatest, recent terror attacks have revealed the reality that perpetrators either resided in or spent significant time in unfunded areas. These areas do not receive the same level of oversight of Prevent delivery from the Home Office as funded areas
- When done well, partnership working was highlighted as a great strength of Prevent and evidence was found in multiple areas of strong multi-agency buy-in within the Channel process. However, patchy information sharing, most notably between counter-terrorism and Channel partners, was also seen as a barrier to a more effective delivery of the duty.

### Oversight of Prevent

It is clear that comprehensive oversight over Prevent is not currently in place in any kind of systematic manner. If done in a transparent way, proper oversight could help with public trust and confidence, countering those opponents who accuse the scheme of being unaccountable. As matters stand, it is not clear where valid complaints and concerns about Prevent should be raised, nor is there an independent process that can examine and rebut false claims disseminated by bad faith actors.

### Training:

Prevent training, in both delivery and content, is insufficient. The quality of training is inconsistent across sectors, within institutions, and regions – there is an ‘overreliance’ on online delivery, and a lack of requisite information required for staff to understand extremism-related risk, including extremist ideology.

## Appendix 2

The training provision for frontline staff developed by central government, Workshop to Raise Awareness of Prevent (WRAP), is widely considered amongst those closely involved with Prevent to be not fit for purpose.

The training is 'too superficial' to help staff understand the nature of radicalisation and there is inadequate assurance and ability from frontline practitioners and Home Office officials when it comes to recognising Islamist ideas, narratives and behaviours.

**RECOMMENDATION 22. Develop a new training and induction package for all government and public sector staff working in counter-extremism and counter-terrorism.**

**RECOMMENDATION 23. Ensure Prevent training upholds a consistent and proportionate threshold across ideological threats and avoids using double standards.**

**RECOMMENDATION 24. Training for Prevent, Channel, and public sector staff subject to the duty should include clear guidance on how and when to make appropriate referral decisions.**

**RECOMMENDATION 31. RICU should equip Prevent practitioners with better information about extremism- linked campaigns to undermine their work.**

### Dovetail:

Home Office's Dovetail evaluation could not definitively say whether it achieved one of its key aims: to free up police to work on higher risk counter-terrorism cases. There was also concern that placing greater risk management with local authorities has led to weaknesses in the system for mitigating counter-terrorism risk. There was significant variability in implementation, with some sites requiring greater support from Counter Terrorism Police and the Home Office than others.

There is a recommendation that the Home Office trials a hybrid approach to Dovetail, in which the existing transfer of responsibilities remains (as per the Dovetail approach) with the following modifications:

- referrals into Channel are carried out by both Police and local authority simultaneously
- initial visit to referee is carried out by either the Police or local authority (whomever the panel decide is best placed to assess risk with each case)
- completion of all risk assessments and information gathering is carried out by the Police

**RECOMMENDATION 19. Streamline the Channel case management process by testing a hybrid model for referrals, risk assessment and information gathering.**

### Regionalisation

The disparities in local delivery of Prevent in different parts of the country have been described as a "postcode lottery". Co-ordinating and harmonising practices and standards would help to address the existing picture in which operating procedures differ across regions and sectors.

A regional structure should facilitate a more strategic approach to resourcing and help mitigate the issue of poor information sharing by different Prevent partners in different areas.

The Homeland Security Group ought to retain between 15 and 20 priority areas that would maintain greater levels of support and funding for local co-ordinators and local projects. These would be areas that have consistently seen a high level of risk over several years, with priority status and funding being awarded for a three to five year period.

**RECOMMENDATION 11. Move national Prevent delivery to a regionalised model that has consistent lines with the centre of Prevent in the Home Office.**

**RECOMMENDATION 12. Ensure high level decision-making within Prevent is always informed by proper consideration of the terrorism threat picture. This should ensure that any action taken is proportionate.**

**RECOMMENDATION 13. Lengthen the Prevent funding cycle to between two and five years in order to better sustain positive local work.**

### Scotland & Wales

The devolved government structures in Scotland and Wales have led to an inconsistency across the UK

**RECOMMENDATION 14. The Scottish Government should restructure Scottish Prevent in-line with the regionalisation model for England and Wales. This would move Prevent from the communities and integration agenda towards other strands of CONTEST.**

### Prevent & Counter Extremism

## Appendix 2

Although Prevent is delineated as a counter-terrorism strategy, in reality, its work is not always easily distinguishable from counter-extremism. Overlapping objectives of the two strategies have led to confusion on the ground among those delivering Prevent around where counter-extremism work ends and the role of Prevent begins. Despite there being a formal separation between Prevent and counter-extremism, some stakeholders felt this line was not always apparent within the Home Office nationally or locally. There is also an understandable reluctance to take on, under the umbrella of Prevent, the wider work concerning issues which made their way into the 2015 Counter Extremism Strategy such as forced marriage and Female Genital Mutilation.

### Perceptions of Prevent

Despite the fierce campaign against Prevent, in recent years, an increasing number of studies have found majority support for the programme or the principles which underpin it. However allegations that Prevent stifles freedom of expression form a significant element of extremist narratives about the strategy. Some evidence outlined concerns that Prevent was discriminatory and leading to unfair targeting of certain ethnic or religious communities. At one end of the spectrum, there was criticism that Prevent was too targeted or oppressive towards Muslims, while at the other end there are those who fear it is insufficiently aggressive towards tackling Islamism within Muslim communities. There is no equivalent campaign against Prevent, either in scale or impact, from activists on the Extreme Right.

### Improving How Prevent Responds

For Prevent to have a future as a successful counter-radicalisation scheme, it is vital that campaigns against it are not allowed to go unchallenged. Those tasked with pushing back against the tactics of disinformation and intimidation need to have a good understanding of how the anti-Prevent network operates, and where it intersects with those involved in promoting extremist ideology. The government should create a dedicated unit within the Homeland Security Group that is able to develop a co-ordinated response for public communications and rapidly, and publicly, rebut misinformation and disinformation stories about Prevent.

**RECOMMENDATION 30. Establish a dedicated unit within the Homeland Security Group to rapidly rebut misinformation about Prevent and challenge inaccuracies via traditional and social media.**

#### Present and Future Threats

There is concern within senior levels of government as to whether Prevent has the right systems in place for reacting to new and emerging threats and behaviours, while senior security and local counter-terrorism officials have raised concerns that Prevent may be suffering from 'mission creep', and is increasingly becoming overloaded and/or unfocused.

This should include:

Far Left

Islamism in the UK & overseas

Pro-Khalistan Extremism

Violence and Intimidation associated with Blasphemy – *the incident at Batley Grammar school is evidenced in this stage of the report*

### The Home Office Response:

We fully agree with the findings and welcome the 34 recommendations that the reviewer has made to further strengthen Prevent. We will work at pace to deliver the following changes across Prevent:

- Prevent's first objective will be tackling the ideological causes of terrorism
- we will work with other government partners to step up our approach to disrupt radicalisers and extremists who create a permissive environment for violence and who spread poisonous ideologies that undermine our values and our society
- we will introduce a security threat check process that will ensure Prevent decision- making is consistent with the terrorist threat



## Appendix 2

- we will overhaul Prevent training and operational guidance for Prevent staff and others to whom the Prevent Duty applies. This will improve their understanding of the ideological nature of terrorism and mean that the same threshold for saying something is extremist applies across all ideologies
- we will radically reform our Prevent delivery model so that we have agile and more effective operational teams that can drive up the standard of Prevent delivery nationwide
- we will move to a single national model of delivery for the Channel early intervention programme that ensures those susceptible to radicalisation receive multi-agency support, but without losing focus on addressing counter terrorism risk
- we will undertake a full evaluation of Channel, so that it performs better and there is no disparity in the thresholds applied to Islamist or extreme right-wing ideologies
- we will strengthen our oversight and decision-making of the civil society organisations we fund to ensure they challenge extremist and terrorist ideology effectively and that we do not, under any circumstances, work, engage with or fund extremists
- we will do more to rebut those attempting to spread fear and disinformation about Prevent, while continuing to welcome challenge
- we will ensure greater understanding of the prevalence of antisemitism in Channel cases so that we can better disrupt radicalisers who spread antisemitic views or are supportive of those that harass and violently target the Jewish community

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## **Report of the Chair of the Corporate Overview and Scrutiny Committee for the meeting to be held on Tuesday 27 June 2023**

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### **Subject:**

**CORPORATE OVERVIEW AND SCRUTINY COMMITTEE – DRAFT WORK PROGRAMME 2023/24.**

### **Summary statement:**

**This report includes proposed items for the Corporate Overview and Scrutiny Committee DRAFT work programme for 2023/24. The Committee is asked to consider which items it wishes to include in the work programme.**

### **EQUALITY & DIVERSITY:**

Community Cohesion and Equalities related issues are part of the work remit for this Committee.

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Cllr Nazam Azam  
Chair – Corporate Overview and Scrutiny  
Committee

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### **Portfolio:**

**Corporate  
Community Safety**

### **Overview & Scrutiny Area:**

**Corporate**

## **1. SUMMARY**

- 1.1 This report includes proposed items for the Corporate Overview and Scrutiny Committee Draft work programme for 2023/24, which are attached as appendix 1 to this report. The Committee is asked to consider which items it wishes to include in the work programme.
- 1.2 A list of unscheduled topics is attached as Appendix 2 to the report.
- 1.3 Also attached as Appendix 3, is the resolution tracking document which shows the recommendations that the Corporate Overview & Scrutiny Committee made in 2022/23.

## **2. BACKGROUND**

- 2.1 The Council constitution requires all Overview and Scrutiny Committees to produce a work programme.

## **3. OTHER CONSIDERATIONS**

- 3.1 The Corporate Overview and Scrutiny Committee has the responsibility for “the strategies, plans, policies, functions and services directly relevant to the corporate priority about customer services and e-government, that improve the Councils ability to deliver, govern and change, community cohesion and all other corporate matters not falling within the responsibility of any other Overview and Scrutiny Committee.” (Council Constitution, Part 2, 6.2.1).
- 3.2 The remit of this Committee also includes:
  - the co-ordination of the discharge of the Overview and Scrutiny role within the Council and in relation to external bodies;
  - supporting the Executive through its contribution towards the improvement of the Council’s performance;
  - co-ordinating the development of the Overview and Scrutiny role within the Council;
  - the strategies, plans, policies, functions, and services directly relevant to the corporate priority about safer and stronger communities;
  - the authority’s Crime and Disorder Committee under the provisions of Section 19 of the Police and Justice Act 2006;
  - producing an annual report to Council on the activity of the Overview and Scrutiny Committees;
  - the chair, or in the chairs absence, the Deputy Chair to determine any issue as to the allocation of a responsibility between any of the committees, including the consideration of any decision called-in.
- 3.3 Best practice published by the Centre for Public Scrutiny suggests that “work programming should be a continuous process”. It is important to review work programmes, so that important or urgent issues that arise during the year are able to be scrutinised. Furthermore, at a time of limited resources, it should also be possible to remove areas of work which have become less relevant or timely. For this reason, it is proposed that the Committee’s work programme be regularly reviewed by members of the committee throughout the municipal year.

3.4 The work programme as agreed by the Committee will form the basis for the Committee's work during the year, but will be amended as issues arise during the year.

3.5 As well as this, Corporate Overview & Scrutiny members are currently undertaking a Call for Action enquiry into Any Social Behaviour across the District.

#### **4. FINANCIAL & RESOURCE APPRAISAL**

4.1 None.

#### **5. RISK MANAGEMENT AND GOVERNANCE ISSUES**

5.1 None.

#### **6. LEGAL APPRAISAL**

6.2 None.

#### **7. OTHER IMPLICATIONS**

##### **7.1 SUSTAINABILITY IMPLICATIONS**

None.

##### **7.2 GREENHOUSE GAS EMISSIONS IMPACTS**

None.

##### **7.3 COMMUNITY SAFETY IMPLICATIONS**

A key priority of work for this Committee related to the Overview and Scrutiny of the strategies, plans, policies, functions and services directly relevant to the priority of Safer and Stronger Communities.

As well as this, the Corporate Overview and Scrutiny Committee is also the authority's Crime and Disorder Committee under the provisions of Section 19 of the Police and Justice Act 2006.

##### **7.4 HUMAN RIGHTS ACT**

None.

##### **7.5 TRADE UNION**

None.

## **7.6 WARD IMPLICATIONS**

Work of this Overview and Scrutiny Committee has ward implications, but this depends on that nature of the topic.

## **7.7 IMPLICATIONS FOR CHILDREN AND YOUNG PEOPLE**

None.

## **7.8 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT**

None.

## **8. NOT FOR PUBLICATION DOCUMENTS**

None.

## **9. OPTIONS**

9.1 The Committee may choose to add to or amend the proposed items to be included in the 2023-24 work programme for the committee.

9.2 Members may wish to consider any detailed scrutiny reviews that it may wish to conduct.

## **10. RECOMMENDATIONS**

10.1 That members consider and comment on the areas of work to be carried forward into this municipal year.

10.2 That members consider any detailed scrutiny reviews that they may wish to conduct.

10.3 That the work plan for the committee be approved.

## **11. APPENDICES**

Appendix One – 2023-24 DRAFT Work Programme for the Corporate Overview and Scrutiny Committee.

Appendix Two – 2023-24 Unscheduled Topics.

Appendix Three – 2022-23 Resolution Tracking.

## **12. BACKGROUND DOCUMENTS**

Council Constitution.

2022-23 Corporate Overview and Scrutiny Committee Work Programme.

# Democratic Services - Overview and Scrutiny

## Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

Agenda Items	Description	Report Author	Comments
<p><b>Tuesday, 27th June 2023 at City Hall, Bradford.</b> Chair's briefing 07/06/23. Report deadline 13/06/23.</p> <p>1) ISG.</p>	To also specifically focuses on the apprenticeship offer	Matthew Seed.	Corporate Overview & Scrutiny Committee from ISG, for its recommendation from
<p>Thursday 10</p>	disabled staff, supporting them to develop		February 2022. Deferred from postponed their skills and experience. Which also
	meeting on Thursday 9 March 2023, due to specifically focuses on the apprenticeship offer		adverse weather conditions.
2) Prevent.	from ISG, for its disabled staff, supportin	Danielle King.	Deferred from the meeting on Thursday 9 February 2023.
3) Draft 2023-24 Work Programme.	The proposed areas of work to be considered in this municipal year.	Mustansir Butt.	Includes recommendations that the Committee made in the last municipal year.
<p><b>Thursday, 27th July 2023 at City Hall, Bradford.</b> Chair's briefing 06/07/23. Report deadline 13/07/23.</p> <p>1) 2022-23 Annual Performance Outturn.</p>	To include the Council's Locality Plan and full Council Performance.	Ruth Davison.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.
2) Finance Position Statement for 2022-23.		Chris Kinsella/Andrew Cross.	
3) First Quarter Financial Position Statement.		Chris Kinsella/Andrew Cross.	
4) Overview & Scrutiny Annual Report 2022-23.		Mustansir Butt.	Constitutional requirement.
5) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	





## Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

Agenda Items	Description	Report Author	Comments
<b>Thursday, 7th September 2023 at City Hall, Bradford.</b>			
Chair's briefing 17/08/23. Report deadline 24/08/23.			
1) Armed Forces Covenant.	To report on progress and to also focus on:  expected legislative changes;  meeting on Thursday 6 April 2023. Forces Hub; - The work being provided through the Health Service.	Helen Johnstone/Jahanara Impacts of the	Corporate Overview & Scrutiny Committee Begum-Ali. recommendation from  November 2021.Moved from cancelled - Development in relation to the Armed
Thursday 11			
2) Progress against the Fireworks Scrutiny Review recommendations.	Report to also include the approaches being used to address the anti-social use of fireworks and the effectiveness of those approaches.	Michael Churley.	Corporate Overview & Scrutiny Committee recommendation from Thursday 12 January 2023.
3) The Social Value and Procurement Policy.	That the new Social Value and Inclusive Growth Rationale and Procurement Policy be considered by members.	Chris Kinsella.	Corporate Overview & Scrutiny Committee recommendation from Thursday 10 November 2022.
4) Progress against the Hate Crime Scrutiny Review recommendations.	That a more detailed response to the recommendations contained in Document "W", particularly in terms of some of the specific measures taken to reduce hate crime, be provided to Corporate Overview & Scrutiny Committee in three months' time.	Neena Punnu/Charles Dacres.	Corporate Overview & Scrutiny Committee recommendation from Thursday 8 December 2022. Deferred from the meeting on Thursday 9 March 2023.
5) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	
<b>Thursday, 5th October 2023 at City Hall, Bradford.</b>			
Chair's briefing 14/09/23. Report deadline 21/09/23.			
1) Anti-Poverty Strategy.		Ruth Davison/Kevin Brain.	Corporate Overview & Scrutiny Committee recommendation from Thursday 25 October 2022.



## Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

Agenda Items	Description	Report Author	Comments
<b>Thursday, 5th October 2023 at City Hall, Bradford.</b>			
Chair's briefing 14/09/23. Report deadline 21/09/23.			
2) Bradford Council Workforce Development Strategy.	Progress report to also focus on: Professional career development spend on Council Departments, with a breakdown of grades.	Anne Lloyd.	Corporate Overview & Scrutiny Committee recommendation from Thursday 25 October 2022.
3) Refresh of the Equality, Diversity and Inclusion Plan 2022-25.	Progress against the plan.	Anne Lloyd/Khalida Ahsrafi.	Corporate Overview & Scrutiny Committee recommendation from Thursday 13 October 2022. At the request of officers, deferred to the new Muncipal Year.
4) Equalities.	Report to be presented in 12 months which specifically focuses on: Key outcomes delivered: Performance Indicators: Activities of each of the staff networks. Also, quarterly equalities performance reports be circulat	Jenny Cryer/Khalida Ashrafi.	Corporate Overview & Scrutiny Committee recomednation from Thursday 10 November 2022.
5) Work Planning.	There is a need to regularlry review the work programme, in order to priotitise and manage the work.	Mustansir Butt.	
<b>Thursday, 9th November 2023 at City Hall, Bradford.</b>			
Chair's briefing 19/10/23. Report deadline 26/10/23.			
1) Road Safety.	To include outouts and outcomes on driver enforcement and driver behaviour as well as details relating to zero tolerance. Reprenstatives from the Police to also be requested to attend.	Simon D'Vali.	Corporate Overview & Scrutiny Committee recommendation from Thursday 10 November 2022.
2) Second Quarter Financial Position Statement.		Chris Kinsella/Andrew Cross.	Member Request.
3) Capital Programme for the Council.		Chris Kinsella/Andrew Cross.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.



## Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

Agenda Items	Description	Report Author	Comments
<b>Thursday, 9th November 2023 at City Hall, Bradford.</b>			
Chair's briefing 19/10/23. Report deadline 26/10/23.			
4) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	
<b>Thursday, 14th December 2023 at City Hall, Bradford.</b>			
Chair's briefing 23/11/23. Report deadline 30/11/23.			
1) Safer Communities Plan Performance.		Michael Churley.	Corporate Overview & Scrutiny Committee recommendation from Thursday 8 December 2022.
2) Bradford Everyone Strategy, (Previously known as Stronger Communities Strategy).		Mahmood Mohammed.	Corporate Overview & Scrutiny Committee recommendation from Thursday 8 December 2022.
3) Volunteering.	Focusing on an update on the impact of	Ian Day/Mahmood	Corporate Overview & Scrutiny Committee
Recommendation from Thursday 10	Programme and the	the VCSE Service Improvement	Mohammed.
cancelled	ordinator to support volunteering across the District.		Volunteer Co- March 2022.Moved from meeting on Thursday 6 April 2023.
4) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	
<b>Thursday, 11th January 2024 at City Hall, Bradford.</b>			
Chair's briefing 21/12/23. Report deadline 28/12/23.			
1) District Plan.	Performance against the District Plan together with outcomes delivered, be presented to the Committee in 12	Ruth Davison/Jenny Cryer.	Corporate Overview & Scrutiny Committee recommendation from Thursday 13 January 2022. Deferred from Thursday 9 months.
The	February 2023.		
	consultation findings to also be presented to this Committee, when they are available.		

Appendix 1

2) Private Hire and Hackney Carriage Service.

Carol Stos.

Corporate Overview & Scrutiny Committee  
recommendation from Thursday 12  
January 2023.

15th June 2023

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## Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

Agenda Items	Description	Report Author	Comments
<b>Thursday, 11th January 2024 at City Hall, Bradford.</b>			
Chair's briefing 21/12/23. Report deadline 28/12/23.			
3) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	
<b>Thursday, 8th February 2024 at City Hall, Bradford.</b>			
Chair's briefing 18/01/24. Report deadline 25/01/24.			
1) Third Quarter Financial Position Statement.		Chris Kinsella/Andrew Cross.	Member request.
2) Implementation of Universal Credit across the District.	Report to not only include details of the implementation of Universal Credit across the District, but also the additional support offered by the Council to residents, in relation to the cost of living crisis.	Caroline Lee.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.
3) Council Tax and Business Rates.		Caroline Lee.	Corporate Overview & Scrutiny Committee recommendation from Thursday 9 February 2023.
4) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	
<b>Thursday, 21st March 2024 at City Hall, Bradford.</b>			
Chair's briefing 29/02/24. Report deadline 07/03/24.			
1) Gambling.	To include the progress against the Gambling Cross Departmental action plan, specifically focusing on clear outcomes; with representatives from Gamcare to also be invited to attend the meeting.	Sarah Exall.	Corporate Overview & Scrutiny Committee recommendation from Thursday 12 January 2023.
2) Call for Action Enquiry - Anti Social Behaviour.	Key findings and recommendations.	Mustansir Butt.	
3) Work Planning.	There is a need to regularly review the work programme, in order to prioritise and manage the work.	Mustansir Butt.	





## Corporate O&S Committee

Scrutiny Lead: Mustansir Butt tel - 43 2574

### Work Programme

**Agenda Items**

**Description**

**Report Author**

**Comments**



# Democratic Services - Overview and Scrutiny

## Scrutiny Committees Forward Plan

### Unscheduled Items

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#### Corporate O&S Committee

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Agenda item	Item description	Author	Comments
1	Councillor Call for Action - Anti Social Behaviour.	Mustansir Butt.	The Committee agreed to undertake an enquiry into abti-social behaviour, across the whole District.

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## Democratic Services - Overview and Scrutiny

### Report of All Outcomes for Corporate O&S Committee - 2022/23

Agenda item	Resolution	Outcome
<b>Meeting date: Thursday, 30th June 2022 in City Hall, Bradford</b>		
1 Referral from Governance and Audit.	1 The Committee agreed that the Social Value Procurement Policy be considered, when the policy is reviewed.	To add to work programme.
3 Commissioning of Drug and alcohol services.	1 This Committee requests that the comments raised by members, be considered during this procurement process.	Ammedmnts to the procurement process.
	2 This Committee requests that a report relating to the level of support available for children living in families where there is an addiction, be presented to this Committee.	Effectiveness of the level of support available to children living in families where there is an addiction.
	3 This Committee requests that the Drug and Alcohol Strategy be presented to this Committee, when it is available.	Scrutiny of the Drugs and Alchohol Strategy.
4 Welfare Advice Services.	1 This Committee request that the comments and suggestions raised by members be considered during this procurement process.	Suggested ammendmnts made to the procurement process.
	2 This Committee requests that a review of its previous contracted delivery, be undertaken and presented to this Committee.	Scuritny of the effectiveness of the previous contract delivery.
5 Procurement relating to the End User Computing.	1 This Committee requests that the comments and suggestions raised by members be considered during the Procurement Exercise.	Members disucssed and made ammendments.
6 Draft 2022-23 Work Programme.	1 Members amended and approved the 2022-23 Work Programme.	Approval of the work programme.
2 Councillor Call For Action - Anti-Social Behaviour in the Bradford 2 and Bradford 10 areas.	1 The Committee agreed to undertake a review into anti-social behaviour, across the whole of the District.	To udnertake a detailed review into anti-social behaviour across the whole of the District.
<b>Meeting date: Thursday, 21st July 2022 in City Hall, Bradford</b>		
1 2021-22 Annual Performance Outturn.	1 The Committee requested that an update on Road Safety across the District be presented in the next three months.	To incorporate into the committees 2022-23 work programme.
2 Finance Position Statement for 2021-22.	1 Members discussed and commented on the Financial Position Statement for 2021-22.	Members discussed and made comments. Ongoing Overview.
3 First Quarter Financial Position Statement.	1 Members commented on the report and looked forward to receiving the Mid-Term Financial Position Statement.	Ongoing overview and scrutiny of the Councils finances.



## Report of All Outcomes for Corporate O&S Committee - 2022/23 (continued)

Agenda item	Resolution	Outcome
4 Work Planning.	1 Members requested that the Corporate Overview & Scrutiny Chair writes to the Chief Executive, Leader of the Council and the Overview & Scrutiny Chairs, in relation to officers reporting in a timely manner, with regards to Overview & Scrutiny decisions.	The Corporate Overview and Scrutiny Chair to make contact and report back to members of the Committee.
<b>Meeting date: Thursday, 13th October 2022 in City Hall, Bradford</b>		
1 Stonewall Quality Standard.	1 This Committee requests that a detailed report relating to the Stonewall Submission be presented to the committee by the end of this year, which specifically focuses on: - The process; - Costs relating to the submission; - Details of the reasons for the Stonewall submission; - Questionnaire details and methodology; - Responses to the Stonewall Questionnaire.	To incorporate into the work programme, as key issues raised by members not addressed.
2 Refreshed Equality Plan.	1 The Committee requests that the progress against the Equality Diversity and Inclusion Plan 2022-25, be presented to this Committee, at its meeting in March 2023.	Overview of progress against the Plan.
3 Work Planning.	1 Members discussed and amended the work programme.	To regularly review the work programme.
<b>Meeting date: Tuesday, 25th October 2022 in City Hall, Bradford</b>		
1 Tendering of procurement of contracts over £2million for Facilities Management, Catering and Cleaning services.	1 The committee requests that the comments raised by members, be considered by officers during this procurement exercise.  2 Officers are asked to let members know of the outcome of discussions with the other West Yorkshire authorities about possible joint ventures, together with reasons of decisions made.	Comments raised by members to be incorporated into Procurement exercise.  Follow-up.
2 Bradford Council Workforce Development Strategy 2015-2021.	1 That a progress report relating to Council Workforce Development be presented in 12 months.  2 This committee requests that a report relating to professional career development spend on Council Departments with a breakdown of grades, be presented to the committee in April 2023	Overview of progress.  To address members issues raised for professional career development.
3 Call-For Action Enquiry into Anti-Social Behaviour across the District.	1 Members amended and adopted the Terms of Reference for the Call for Action into Anti-Social Behaviour.	Members discussed and amended the terms of reference.
4 Overview & Scrutiny Annual Report 2021-22.	1 The committee adopted the Overview and Scrutiny Annual	Members discussed the Overview & Scrutiny Annual report.





## Report of All Outcomes for Corporate O&S Committee - 2022/23 (continued)

Agenda item	Resolution	Outcome
4 Overview & Scrutiny Annual Report 2021-22.	2 That the Annual Overview and Scrutiny Report for 2021-22 be referred to Council for consideration.	Annual Overview & Scrutiny report referred to Council for consideration.
5 Anti-Poverty Strategy.	1 Members would like to thank officers and in churches, for the excellent work undertaken in the area of Anti-Poverty.	Cosnideration of the Anti-Poverty report.
	2 This committee requests that a further progress report be presented in 12 months.	Oerview of progress in addressing poverty across the District.
6 Work Planning.	1 Members discussed and amended the work programme.	Continually reviewing the work programme.
<b>Meeting date: Thursday, 10th November 2022 in City Hall, Bradford</b>		
1 Second Quarter Financial Position Statement.	1 That members reviewed and commented on the Quarter 2 Finance Position Statement for 2022-23.	Members considered and commented on the report.
	2 The Committee thanks Strategic Directors for their attendance.	Acknowledgement of attendance.
	3 The Committee requests that the Health and Social Care Overview and Scrutiny Committee considers a report relating to hospital discharges and the processes between Health Services, Adults and Social Care, as well as the financial implications.	Referral to Health and Social Care Overview & Scrutiny Committee.
2 The Social Value Procurement Policy be considered, when the policy is reviewed.	1 This Committee requests that the comments raised by members be considered as part this review process.	Members commented on the new policy.
	2 That the new Social Value and Inclusive Growth Rationale and Procurement Policy be presented to this Committee in July 2023.	Consideratio of the new Policy.
3 Equalities.	1 ) This Committee requests that the Terms of Reference for any future LGA Peer Review, be presented to the relevant Overview and Scrutiny Committee, prior to the review commencing.	Suggested ways of working - movig forward.
	2 That a report be presented to this Committee in 12 months, which specifically focuses one: - Key outcomes delivered; - Performance Indicators; - Activities of each of the staff networks.	Progress on specific issues identified by members.
	3 Quarterly equalities performance reports be circulated to members of this Committee.	Overview of key performance data.
4 Road Safety.	1 The Committee requests that an update report be presented in 12 months' time which includes outputs and outcomes on driver enforcement and driver behaviour, as well as details relating to zero	Outcmes from work undertaken.

tolerance.

## Report of All Outcomes for Corporate O&S Committee - 2022/23 (continued)

Agenda item	Resolution	Outcome
4 Road Safety.	2 That officers from West Yorkshire Police also attend the meeting.	Key officers from West Yorkshire Police to attend.
5 Work Planning.	1 Members discussed and amended the work programme.	Review of the work programme.
<b>Meeting date: Thursday, 8th December 2022 in City Hall, Bradford</b>		
1 £2m Procurement contract - future Microsoft Licencing requirement.	1 That the Head of IT, begin the tender process using Crown Commercial Services Framework RM6068, Lot 3 – Technology Products & Associated Services (TePAS) for the renewal of the Microsoft M365 E3 licence for a period of 3 years and award the contract to the winning bidder and approve the spend and caveats as outlined in Document “Y” under section 4, so that the Microsoft Enterprise Agreement can be renewed before April 2023.	Members commented on the procuremet exercise.
2 Progress against the Hate Crime Scrutiny Review Recommendations.	1 That the work by Bradford Hate Crime Alliance (BHCA) to meet the actions identified in the Hate Crime Scrutiny Review be endorsed.	Endorse partnership work.
	2 That a more detailed response to the recommendations contained in Document “W”, particularly in terms of some of the specific measures taken to reduce hate crime, be provided to Corporate Overview & Scrutiny Committee in three months’ time.	Members request for more detailed information, oon progress relating to the Hate Crime Scrutiny Review recommendations.
3 Safer Communties Plan Performance.	1 That the Bradford District Community Safety Partnership Performance Report and Delivery Plan be noted.	Members considered the performane report.
	2 That the Corporate Overview and Scrutiny Committee receives a progress report every six months.	Scrutiny of performance.
4 The Bradford for Everyone Strategy, (used to be the Stonger Communties Strategy).	1 That the success, progress, learning and legacy of Bradford District’s Integration Area pilot programme “Bradford for Everyone” (BfE) – delivered by Stronger Communities and the recommendations of the evaluation of it be noted.	Members considered and commented on the progress made.
	2 That a progress report against the Bradford for Everyone Strategy (2018-2023) be presented to Corporate Overview and Scrutiny Committee in 12 months’ time.	Update on progress against the Strategy.
5 The Stonewall Submission.	1 That the contents of Document “Z” to the report be noted and that further updates on LGBTQ+ representation be provided as part of wider equalities reporting and updates presented to the Committee, which includes the policy on transgender and	Members commeted on the report and agreed on a way forward on future updates.

equality and safety of women.

## Report of All Outcomes for Corporate O&S Committee - 2022/23 (continued)

Agenda item	Resolution	Outcome
5 The Stonewall Submission.	2 That clarification be sought from the Director of Human Resources on how the policy relating to Trans Equality and Gender Identity was adopted, particularly in terms of the level of consultation undertaken with Elected Members, and that this be circulated to Members of the Committee at the earliest opportunity.	To follow-up.
	3 That subject to the clarification at recommendation 2, this Committee considers recommending to the relevant Portfolio Holder that the Strategic Director be instructed to put a hold on the policy relating to Trans Equality and Gender Identity, until further consideration is given due to the impact on the public using council facilities.	To follow-up.
<b>Meeting date: Thursday, 12th January 2023 in City Hall, Bradford</b>		
1 Gambling.	1 Members thanked officers for the work undertaken in this area.	Members scrutinised the performance to date.
	2 This Committee requests that the progress against the Gambling Cross_Departmental action plan, be presented in 12 months and to also specifically focus on clear outcomes; with representatives from Gamcare also invited to attend the meeting.	Continued overview of the Gambling Cross Departmental action plan and enegagement with Gamcare.
2 Private Hire and Hackney Carriage Service - Finance and Performance.	1 That a progress report be presented to this Committee in 12 months.	Members felt that an overview of this area was still required.
	2	
3 Progress against the Fireworks Scrutiny Review Recommendations.	1 This Committee requests that a report be presented in September 2023, which sets out the approaches being used to address the anti-social use of fireworks and the effectiveness of those approaches.	Reviewing the effectiveness of the approaches being used to address the anti-social use of fireworks.
	2 This Committee requests that the Executive continues to lobby the Districts MP's and Local Government Association Partners, in relation to addressing the anti-social use of Fireworks.	Lobbying the District's MP's and Government Association Partners.



## Report of All Outcomes for Corporate O&S Committee - 2022/23 (continued)

Agenda item	Resolution	Outcome
3 Progress against the Fireworks Scrutiny Review Recommendations.	3 That the Leader of Council, continues to write to the Districts MP's to: Reduce the noise levels of all categories of fireworks; Stop the sale of the more powerful fireworks, such as category 3 and 4; For individuals who sell fireworks to have a licence, which demonstrates that they are a fit and proper person to be able to sell fireworks.	Reducing the noise levels of all categories of fireworks and demonstration of the fit and proper person requirement to sell fireworks.
<b>Meeting date: Thursday, 9th February 2023 in City Hall, Bradford</b>		
1 Third Quarter Financial Position Statement.	1 The Committee looks forward to considering the Fourth Quarter Financial Position Statement. 2 The Committee requests that a report be presented in the new municipal year, in relation to the progress of the Capital Programme.	Members considered key aspects of the Financial Position Statement. Evaluating the progress of the Capital Programme.
2 Council Plan.	1 The Committee requests that the full Council performance report be presented later in the year, which also includes consideration of the Council's Locality Plan.	Further detail required, including the Council's Locality Plan.
3 Implementation of Universal Credit across the District.	1 Members thank officers from Bradford Council and also from the Department for Works and Pensions. 2 The Committee requests that a report be presented in 12 months which includes not only details about the implementation of Universal Credit across the District, but also the additional support offered by the Council to residents, in relation to the cost of living crisis.	Members acknowledged the work undertaken to date. Consideration of additional support offered by the Council, in relation to the cost of living crisis.
4 Council Tax and Business Rates	1 The Committee thanks officers for the work undertaken. 2 That a further progress report be presented in 12 months.	Members considered the key aspects of the report. Continued overview and scrutiny of this area.
5 Work Planning.	1 Members discussed the work programme and agreed on the next steps for the Call for Action enquiry into Anti-Social Behaviour across the District.	Members amended the work programme and changes to the Call for Action enquiry into Anti-Social Behaviour across the District.

